# BENEFITS LEGISLATION – EXISTING AND PROPOSED

### Marcia S. Wagner



#### **Tax Cut and Jobs Act**

- A number of provisions affecting tax-qualified plans and 403(b) plans were introduced in the House and Senate versions, but most deleted from final Act.
- Extended rollover period for loan offset.
- Special rules for qualified 2016 distributions.
- Also, rule prohibiting certain IRA conversions.

#### **Bipartisan Budget Act**

- Removes the requirement to take a loan before requesting a hardship withdrawal.
- Removes 6-month prohibition on contributions to retirement plans after taking a hardship withdrawal.
- Allows QNECs (plus earnings), QMACs (plus earnings and earnings on elective deferrals to be part of hardship withdrawal).

#### **Bipartisan Budget Act**

- Allow an individual to recontribute to an IRA or taxqualified plan an amount withdrawn (plus earnings) pursuant to an IRS levy and later returned to the individual by the IRS.
- Special disaster related rules for individuals impacted by California wildfires.
- Creation of a Joint Committee on Solvency of Multiemployer Pension Plans.

#### Acceleration of Funding for Tax Qualified Plans

- Change in tax rate increases the value of a corporate deduction to a tax qualified plan for the 2017 tax year.
  - \$1,000,000 contribution for a defined benefit plan or profit sharing plan worth \$350,000 in 2017.
  - Worth only \$210,000 in 2018.
  - Ancillary consequences of increasing funded status of plan .
    - Possible reduction of PBGC premiums
    - May allow for or affect LDI strategy
    - Facilitate derisking activity such as transfer to third party carrier.

- Retirement Savings Lost and Found Act of 2018.
  - Introduced by Senators Elizabeth Warren and Steven Daines.
  - Update of 2016 legislation.
- Would create an Office of Retirement Savings Lost and Found.
  - A central location of retirement plan information for retirees.
- Would create an online searchable database.
  - Plan participants could search for plan, contact plan administrator.
    - Database would be updated based upon information provided to IRS.

- Employers would be required to report "forced transfers" to IRS.
  - Forced transfers occur when (a participant has left employment and cannot be found or participant did not notify plan where his account should be sent).
    - Plan must provide for these contingencies for forced transfers to occur.
  - If participant's account balance is \$1,000 or less, he or she can be paid in cash.
  - If account balance or value of accrued benefit is between \$1,001 and \$5,000, amount can be transferred to an IRA.
- Dollar cap on forced transfers would be increased from \$5,000 to \$6,000.

- Employers would report forced transfer information to IRS.
  - Name of participant.
  - Name and address of IRA issuer that received the account.
  - Account number.
  - If annuity purchased, name and address of annuity issuer and annuity contract number.
- Plan administrator making a forced transfer of \$1000 or less must send the distribution to the Office of Retirement Savings Lost and Found or to an IRA established by the Secretary of Treasury on behalf of participant.

- One attempt to contact the individual at the last known address by certified mail or by electronic email if that is only address on record.
  - If the first attempt to contact the individual was by mail and was unsuccessful, one additional step is required.
  - If the first attempt to contact the individual was by electronic email, 2 additional steps are required.
    - Check with administrator of a retired plan or plan sponsor's records for an updated address.
    - Make one attempt to contact a designated beneficiary.
    - At least one search using free electronic search tool.
    - Use a commercial locator service.

- Introduced by Congressman Neal-(D. Ma.).
- Applicable in 2020 to employers with 10 or more employees.
- Applicable in 2022 to employers with 100 or fewer employees earning at least \$5,000 in prior year.
- Exclusions for government employers, church employers, and businesses in existence for fewer than 3 years.
- Penalty for noncompliance \$10 per day per employee.

- Grandfathered plans-tax qualified plans, 403(b), SIMPLE, and SEPs in existence on date bill is enacted and in existence on date of enactment for at least one year.
  - Can be maintained in existing form for 6 years after enactment.
  - 8 years for employers with 100 or fewer employees earning at least \$5,000 in prior year.
    - After the applicable period, the relaxed eligibility and prohibition against unreasonable fees would apply.

## Automatic Contribution Plan Act of 2017

- Automatic contribution plan must:
  - Be a defined contribution plan described in Code Section 401(a), 403(a), or 403(b).
  - Be either a deferral only plan, or a deferral only plan with employer contributions.
    - Deferral only plan a new 401(k) plan safe harbor.
    - No employer contributions permitted.
    - Automatic contributions beginning at 6%, increasing to 10% after 4 years.
    - \$8,000 cap on annual contributions (\$9,000 if age 50 or older).
    - Redefaulted into automatic contribution rate every 3 years.
  - A deferral only plan with employer contributions must satisfy ADP, ACP, and top heavy tests.

- Must generally cover all employees.
   Exclusions for:
  - employees under age 21;
  - nonresident aliens with no U.S. sourced earned income;
  - certain union employees;
  - seasonal employees; and
  - Employees who have been employed for a period of less than 1 month.
- Default investment of contributions into a QDIA, in absence of participant election.

- Must allow participant to receive at least 50% of his or her account as lifetime income.
  - Guaranteed annual income for life of the employee or joint lives of the employee and a designated beneficiary; or
  - An annuity for life or over joint lives of employee and beneficiary.
- Not charge a participant an unreasonable fee because his or her account balance is small, or the employer is mandated to maintain the plan.

- Federally financed matching contributions for automatic contribution plan participants with low income.
  - 50% of first \$1,000 of qualified savings contributions.
  - Joint filers with modified adjusted gross income of \$65,000 or less would be eligible for full credit.
    - Credit would be phased out between \$65,000 and \$85,000.
    - This "credit" would be contributed to either a Roth 401(k) or Roth IRA designated by participant or, if no designation, a Treasury Retirement bond that would receive Roth IRA treatment.

- 401(k) qualified automatic contribution arrangements could be designed to automatically increase elective deferrals more rapidly, and above 10%.
- All safe harbor plans could provide a match on elective deferrals above 6%.
- Various provisions relating to tax credits.

- Common ownership or common business purpose would no longer be required.
- Would provide relief from "one bad apple" requirement for MEPs.
  - Currently, disqualifying action of one employer affects all participating employers.
- Employers would be relieved of all fiduciary and administrative responsibility (other than remitting contributions and providing necessary information) if the designated MEP provider.

### **Other Proposed Legislation**

- Retirement Plan Modernization Act would increase the forced cash out limit from \$5,000 to \$7,600.
  - Would be indexed for inflation after 2018.
- Increasing Access to Secure Retirement Act of 2017.
- A fiduciary in a defined contribution plan selecting an insurance carrier to provide lifetime benefits would satisfy the requirement that carrier be financially capable if:

### **Other Proposed Legislation**

- It obtained representations from insurers such as they are appropriately licensed and in compliance with state regulatory requirements.
- Insurer must notify the fiduciary of any change in circumstances.
- Fiduciary cannot be aware of facts that would cause it to question the insurer's representations.

### Receiving Electronic Statement to Improve Retirement Earnings Act

- Any document permitted or required to be disclosed to a participant under ERISA could be provided electronically if:
  - the electronic system used (email or website) was "designed to result in effective access to the document";
  - the system permits participants to select among specific electronic delivery options, to change that selection, or elect to receive paper documents (at no additional cost);
  - the system protects the confidentiality of participant's personal information; and
  - an annual paper notice is provided describing the participant's current selection and the right to change.

- Bipartisan legislation introduced by Senators Hatch and Wyden.
- Would eliminate barriers to the use of MEPs.
- Would remove 10% cap under an auto enrollment safe harbor plan.
- Increase the credit for a small employer pension plan start up costs.
- Create a new small employer automatic open enrollment credit.
- No plan loans through credit cards or similar arrangements.

- Existing arrangements before September 21,
   2016, would be grandfathered.
- Would prohibit loans of \$1,000 or less, and loans with or on premises of liquor store, casino, gaming establishment, or adult entertainment establishment.
- Provide for portability of lifetime income options under Code Sections 401(a), 403(b), and 457(b).
- Would deem custodial account held by IRS approved nonbank trustees pursuant to termination of a 403(b) plan to be an IRA.

- Clarify which individuals can be covered by church controlled organizations under Code Section 403(b)(9).
- Plans adopted by the filing due date (including extensions) would be treated as in effect on the close of the year.
- IRS and DOL would effectuate a combined annual report (Form 5500) for similar defined contribution plans.
- Benefit statements provided to defined contribution plan participants would include a lifetime income disclosure at least once every 12-month period.

- Provide a fiduciary safe harbor for the selection of a lifetime income provider.
- Modification of nondiscrimination rules for closed plans to permit existing participants to continued to accrue benefits.
- Modify required minimum distribution rules upon death of participant in defined contribution plan or IRA owner.
  - For aggregate account balances in excess of \$450,000, distributions must be completed by the end of the 5<sup>th</sup> year after the participants (or IRA owner's death).

#### Tax Reform 2.0

- Rep. Brady indicated the following will be part of Tax Reform 2.0.
- Universal savings account a fully flexible savings tool for families.
  - Probably with no connection to employment.
- Code Section 529 would be modified to cover payment of student debt.
- Baby Savings.
  - Allow families to access their own retirement accounts penalty tax-free for expenses for a new child(birth or adoption).
  - Permissible to replenish in future.

### **Protecting Taxpayers Act**

- Bipartisan proposal by Senators Cardin and Portman.
- Except as otherwise provided in regulations, all inadvertent plan violations may be selfcorrected without IRS.
  - Exception- violations identified by IRS on audit prior to any employer action that demonstrates a commitment to implementing a self-correction.
- IRS would be directed to publish additional safe harbor means of correcting an inadvertent violation, including how to determine lost earnings.

### **Protecting Taxpayers Act**

- Any plan loan violation that is corrected through the use of an IRS approved safe harbor would be treated as meeting the requirements of the DOL's Voluntary Fiduciary Correction Program.
- IRS would be directed to expand EPCRS to cover inadvertent IRA errors for which the IRA owner is not at fault.
  - Ex.-waiver of the excise tax for failure to satisfy required minimum distribution provisions.
- IRS would be permitted to waive excise taxes if an inadvertent required minimum distribution failure is by plan or IRA custodian within 180 days.

### Cybersecurity

- Despite calls for action from the ERISA Advisory Council in 2011 and 2016, the DOL has not issued specific guidance to plan administrators.
- Many commentators believe that inaction by plan sponsors followed by an improper disclosure of participant personal information, will constitute a breach of fiduciary duty.
  - Plaintiffs will clearly allege this, but no assurance that they will prevail.
  - Even if DOL issues general guidance to plan sponsors, it may not address the issue of whether cybersecurity is a fiduciary obligation and the preemption of state laws dealing with cybersecurity.

### Cybersecurity

- Appendix to 2016 ERISA Advisory Council's Cybersecurity Concerns for Benefit Plans included the following:
  - Information to help plan sponsors and fiduciaries better understand how plan data is handled.
  - Components of a successful cybersecurity framework.
  - Tips for establishing protocols and cybersecurity risk management strategies.
  - List of questions to ask before contracting with service providers.

### **Fiduciary Rule Status**

- As of July 12, 2018, DOL Fiduciary Rule is dead.
- Unclear what future regulatory action that the DOL will take.
  - Fifth Circuit decision limits the scope of future DOL activity.
- Today, the definition of a fiduciary providing investment advice for a fee is the 1975 5 factor test.
  - Not likely this will be the final DOL position.

### **Fiduciary Rule Status**

- Plan sponsors have become more sensitive to issue of identifying fiduciaries.
  - Historically, recordkeepers not regarded as ERISA fiduciaries.
    - Their functions ministerial in nature.

### SEC Proposed Regulation Best Interest

- Issued by a 4-1 vote on April 18, 2018.
- Regulates the standard of conduct for brokerdealers.
  - No direct impact on recordkeepers.
- DOL Fiduciary Rule an important source for Proposed Regulation.
- Comment period ends August 7, 2018.
  - More than 2800 comments have been received to date.

### SEC Proposed Regulation Best Interest

- Applies to recommendations with respect to securities transactions and investment strategies to retail customers.
  - Retail customer narrowly defined.
    - Applies to IRA owners and participant accounts in 401(k) plan.
    - May apply to non-ERISA 403(b) plan.
    - Does not cover advice given to sponsor of 401(k) plans.

### **Litigation Against Plan Sponsors**

- Plan sponsors in several recent cases have been successful in defeating claims of breach of fiduciary duty.
  - Relatively easy to draft copy-cat claims, but difficult to prove them.
  - Establishing that fund A cost less and performed better than Fund B does not establish that it was imprudent to select fund B.
  - Plaintiff must establish appropriate benchmark.
  - No fiduciary duty under ERISA to select the best performing fund.
  - Fact that a fund performed below market does not establish that the methodology for selecting the fund was flawed.

### Litigation Regarding Recordkeeper

- Recent cases in Southern District of New York show difficulty of maintaining breach of fiduciary duty claims against recordkeeper.
  - Malone and McKeogh v TIAA, 2017 WL 913699
     (S.D.N.Y., March 9, 2017).
  - Haley v. TIAA, 2018 WL 1585673( S.D.N.Y. March 28, 2018).

### Litigation Regarding Recordkeeper

- Recent suits have alleged breach of fiduciary duty by a plan sponsor in providing data about plan participants (a plan asset?) to TIAA.
  - Not acting for exclusive benefit of plan participants.
  - Not preventing TIAA from using that information to market its services to participants.
  - Prohibited transaction-use of plan assets for benefit of party in interest.

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